Children's Services Performance Report

Quarter 3 2018-19



What's working well?

- Good performance in managing sickness absence Children's Services are the only service area across the Council exceeding sickness absence targets
- Positive engagement with workforce and partners to understand priorities
- Workforce strategy developed
- Care planning and decision making panels implemented
- Signs of Safety refreshed and embedded positive Signs of Safety Celebtration Event highlighting progress across all Children's Services teams
- Positive relationship and feedback received from Child and Family Court Advisory and Support Service (CAFCASS) and Judiciary
- Soft launch of the Prevention Service in Youth Offending Services has nearly doubled the prevention case referrals received
- Recruitment of agency social workers to permanent positions
- Developing a more coherent approach to Children Services and working as a team

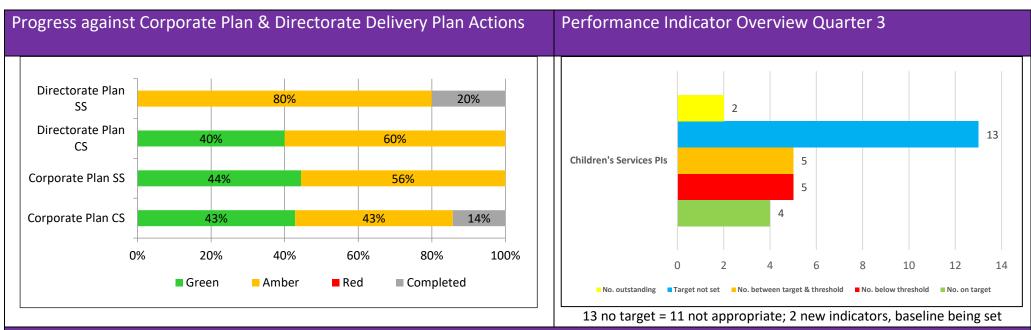
What are we worried about?

- Management of demand and complexity of caseloads
- Over reliance on agency workers
- High numbers of looked after children and low numbers of children looked after returned home from care during the year
- Lack of appropriate placement provision and over reliance on independent foster carers
- Low rate of child protection registrations
- Numbers of children waiting for adoption 12 months after Placement Order made
- Performance of Independent Reviewing Officer service
- Fitness for purpose of current staffing structures
- Oversight of actions from Child Practice Reviews (CPRs)
- Poliicies and procedures require updating
- Threat of judicial review in relation to age assessments for unaccompanied asylum seekers
- Finance system for fostering payments is at end of life and needs supporting

What do we need to do?

- Develop a 3 year strategy and implementation plan "Improving outcomes for all our children" and associated work streams to ensure clear vision and actions in place to address all areas of improvement
- Deliver a recruitment and retention strategy to retain, recruit and develop a suitably experienced and knowledgeable workforce
- Implement Early Help Gateway with an emphasis on prevention
- Develop the Commissioning and Market Position Strategy
- Create a culture that is strength based, rights based and outcome focused with the child at the centre of all that we do
- Continue embedding Signs of Safety
- Implement a quality performance framework that evidences strengths and areas for improvements
- Develop a clear pathway for the "Children's Journey" in Cardiff
- Evidence that all activities make a positive difference to the lives of the children and young people
- Improve oversight of Child Practice Reviews (CPRs) action plans
- Independent review Independent Reviewing Officer and Looked After Children's Services
- Update policies and procedures
- Robust plan in place to address age assessments
- Implement the finance module of the current case management system
- Develop local safeguarding arrangements to ensure effective multi-agency working

Quarterly Performance



What's working well?

- Improved engagement with communities re: safeguarding the Safeguarding team have been working in partnership with local churches, mosques, our partners in Communities and the Vale of Glamorgan Council to advise on safeguarding policies with regard to Community Sponsorship schemes for refugees. The re-settlement programmes for Syrian refugees and their families in Cardiff and the Vale of Glamorgan provides an opportunity for Community sponsors including local charities, community businesses and faith groups to help build a home and stable life in the UK.
- The Report on 'A New Delivery Model for Family Help and Support in Cardiff' was agreed by Cabinet in October. It sets out a new delivery model for integrated early help and prevention services for families, children and young people in line with the Council's Capital Ambition commitment to have an enhanced Early Help provision. We are on target for phased implementation from April 2019.
- Welsh Government (WG) approved the Cardiff and Vale Regional Partnership Board transformation proposals 'Me My Home, My Community', securing a £6 million investment into well-being, social care and health services in one region to deliver seamless services in line with 'Healthier Wales' (WG's health and social care plan). A second transformational proposal has been developed which includes additional proposals around children, young people and workforce. The regional partnership is on track to deliver the transformational change.

What are we worried about?

• Increase in Demand in Childrens' Services:

Significant increase in demand for residential and foster care placements for looked after children with insufficient range and availability of placements both in house and within the area resulting in an increased number of children being placed outside of Cardiff and neighbouring authorities. Children's Services is currently projecting an overspend of £4.206 million at Month 9. There are projected overspends of £4.5 million in respect of external placements for looked after children, and this is after taking into account an assumed drawdown of £950,000 contingency budget set aside for this specific purpose.

• Average caseloads in Children's Services:

The average social worker caseload increased to 19.5 in December 2018, from 16.9 in September 2018. There is no caseload weighting system within the service to support caseload measurement according to complexity.

• Children's Services Social Work Vacancies:

The percentage of vacancies stands at 30.9% despite a long standing target of 18%, identified as being a corporately significant indicator for achieving outcomes in the service area. It is important to note that vacancies are being covered by agency workers.

What do we need to do?

• Increase in Demand in Childrens' Services:

- Action plan in place to address demand at the front door.
- Appropriately "step down" cases to Early Help Services.
- Fostering and residential placement projects to increase local availability of placements.
- Developing a Commisioning and Market Position Strategy to map future demand and availability and help us shape the market.

• Average caseloads in Children's Services:

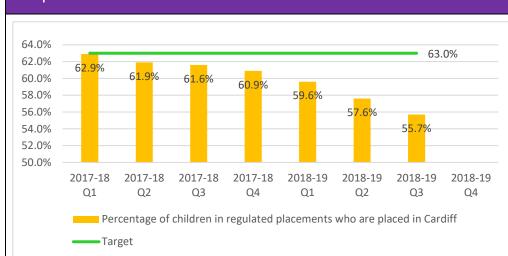
An action plan to address these high caseloads is being delivered, including assessment of the ability to move non case holding social workers / case holding social workers who are not at capacity to Intake & Assessment. Permission has been given for all parts of Children's Services to go outside MATRIX to recruit agency workers and to recruit additional agency workers over and above establishment levels. Systems and processes are being amended to ensure cases can be closed down in a timely way. A caseload weighting system to understand the complexity of cases is being developed.

• Children's Services Social Work Vacancies:

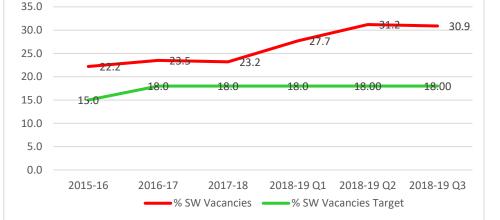
To address our concerns regarding Social Worker vacancies, a Workforce Project Group is in place, working to an action plan which includes timeframes, progress reporting responsibilities and issues. The group meets monthly with tasks undertaken in-between meetings. The plan is divided into three priorities: Recruitment, Retention and Career Development and includes a number of approaches:

- Increasing exposure in the market place with a targeted recruitment programme.
- Development of a website to promote Social Work in Cardiff and improve the application process.
- Development of a strategy of Recruitment, Retention and Reward a draft is currently at the consultation stage, with a launch due in the new year.
- o A wider range of student placements and commitment to the First Three Years in Practice.
- o Improved and transparent developmental opportunities for existing staff.
- A consistent approach to tasks with clear expectations and measurements.
- Clear and consistent induction and supervision processes and policies.
- Gain a clearer understanding of turnover to input into workforce planning.

Key Performance Indicators – Corporate Plan

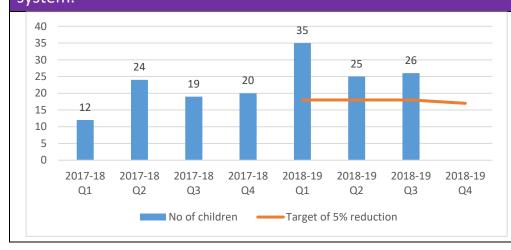


CS LAC 58 Percentage of children in regulated placements who are placed in Cardiff



Staff 1 The percentage of social worker vacancies in all teams

YOS 1 The number of children entering the criminal justice system.



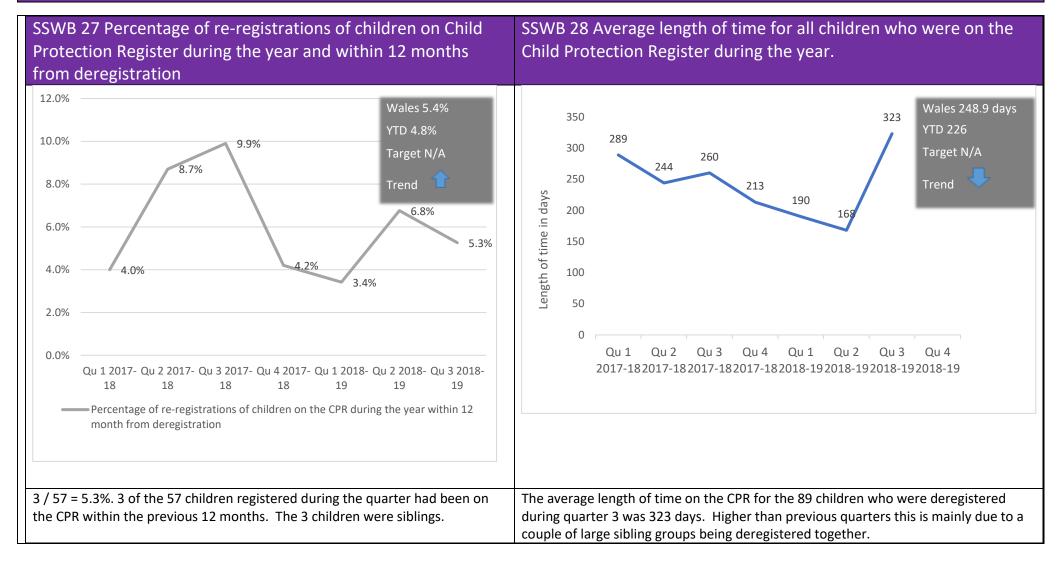
CS LAC 58 % of children in regulated placements who are placed in Cardiff = 55.7% (371 / 666) The PI counts only children placed within the LA boundaries and excludes children placed in neighbouring authorities close to their home area and attending Cardiff schools. Please see page 23 for a breakdown of placements.

Staff 1 – Vacancies – please see Workforce section page 25.

YOS 1 - The total **number of FTEs** during Q3 is 26, compared to 25 in Q2, indicating the number of first time entrants may be stabilising as the changes to the procedures have been embedded. 20 cases could not be diverted from becoming an FTE because they had previously been referred to the Divert Service or the offences committed were either too serious or for an offence that is automatically sent to court such as motoring offences. 5 young people were eligible for a referral to Divert but 3 cases were convicted in courts outside of our local area and 2 cases were sent to the Crown Court having been charged with adult co-defendants committing serious offences.

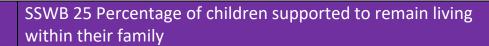
Key Performance Indicators - Directorate Delivery Plan

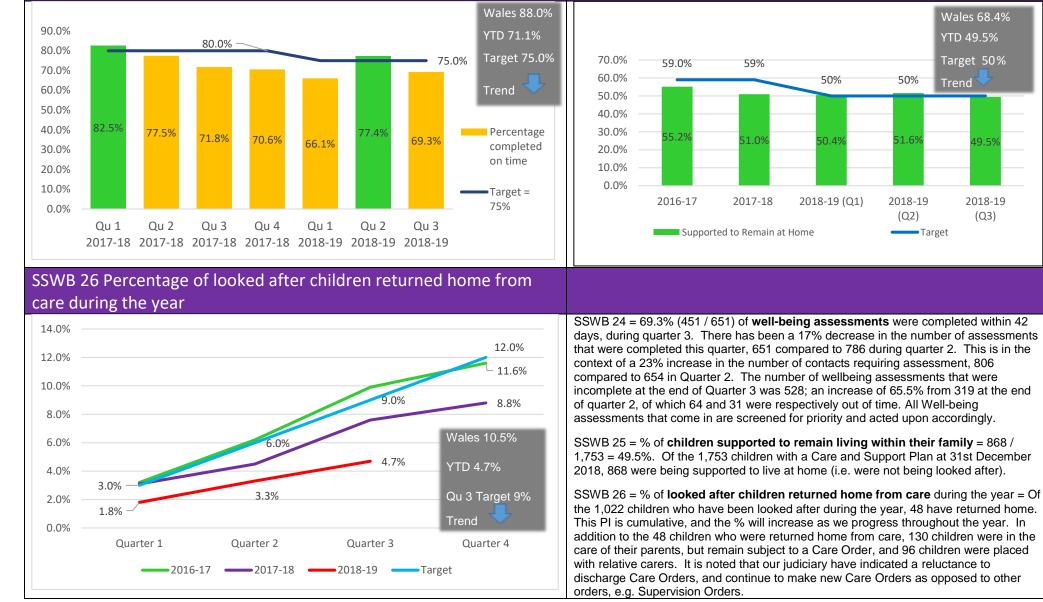
Strategic Directorate Priority 1 - Safeguarding



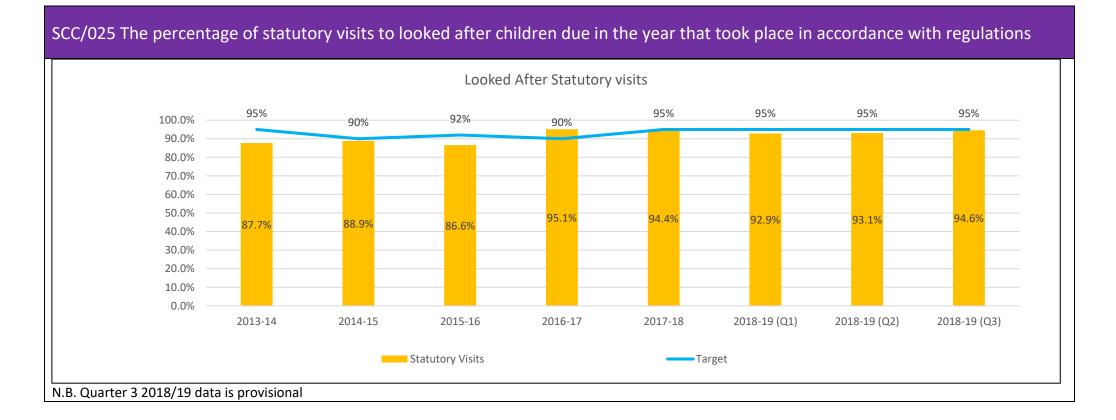
Strategic Directorate Priority 2 - Prevention & Independence

SSWB 24 Percentage of Well-being assessments completed within statutory timescales



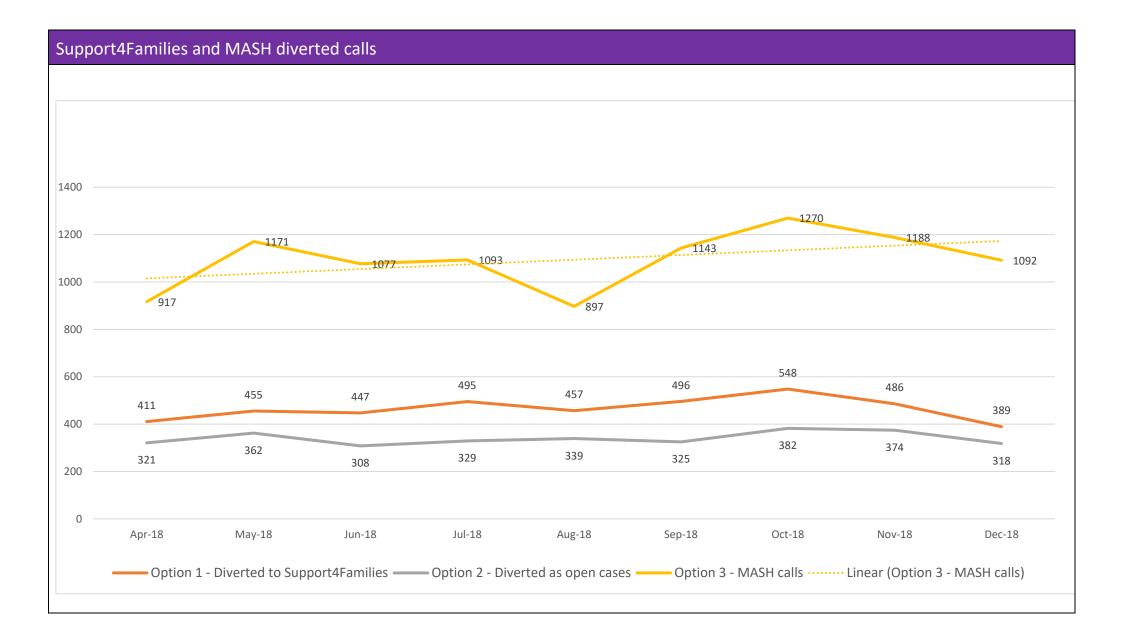


Strategic Directorate Priority 3 - Care & Support (including transitions)

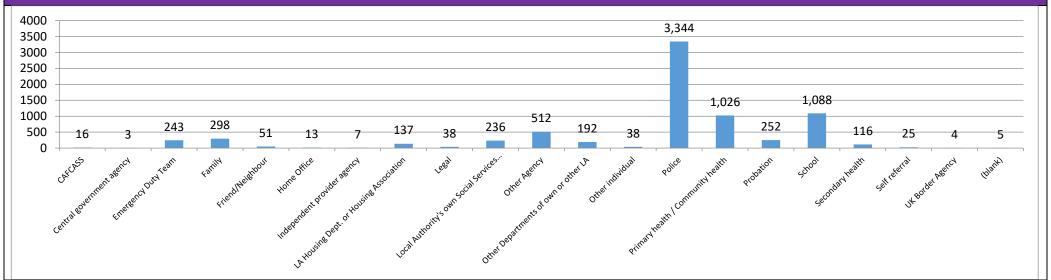


Prevention and Well-being

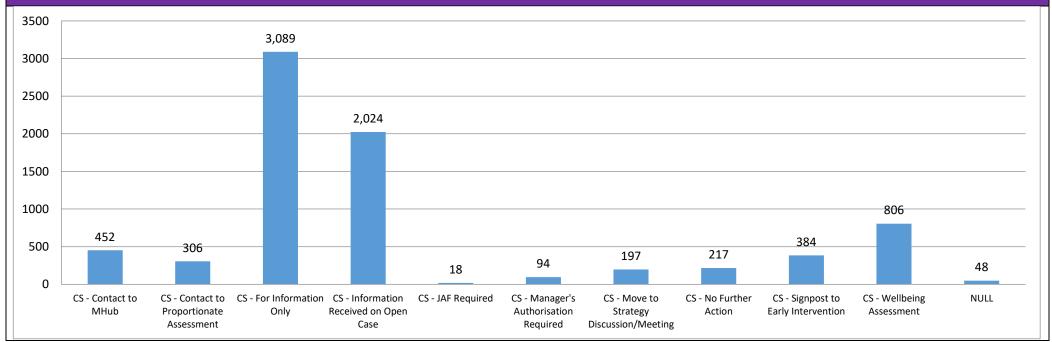
What's working well?	What are we worried about?	What do we need to do?
 Rapid Response Workers - engage in crisis situations with children who are on the edge of care and intervene in a timely way. Family Intervention Support Workers - work with families so that children can remain at home. Positive intervention with children and families in an increasing number of complex cases including across borders. Panels at key points of the children's journey to support signs of safety decision making. Admission to care prevented for 47 children and young people during the year by the Adolescent Resource Centre. Assessment of need document in place in the Multi Agency Safeguarding Hub and will be extended to cover Early Help. 	 High numbers of looked after children and low numbers of children looked after returned home from care during the year. The high and complex caseloads of social workers in the Intake & Assessment teams and transition of cases between Multi Agency Safeguarding Hub (MASH) and Intake & Assessment. Recruitment and retention of social workers in MASH & Intake & Assessment. 	 Independent analysis of the reasons for child / young person becoming looked after. Early Help - work towards phased implementation of Gateway in April and consider impact on MASH and Intake & Assessment. Implementation of recruitment and retention plan.



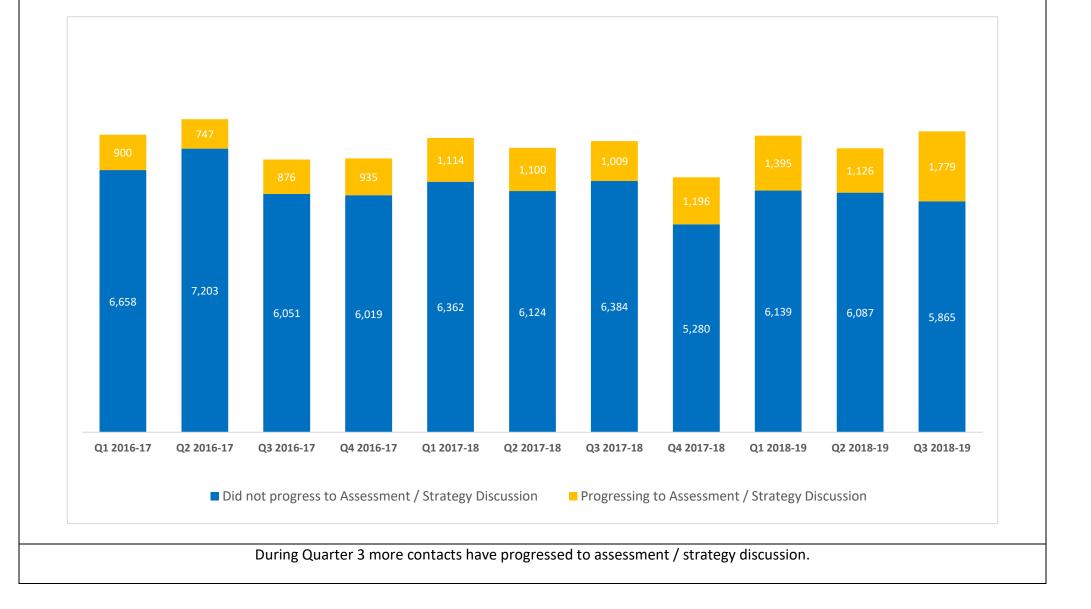
Source of Well-being Contacts / Referrals during Quarter 3



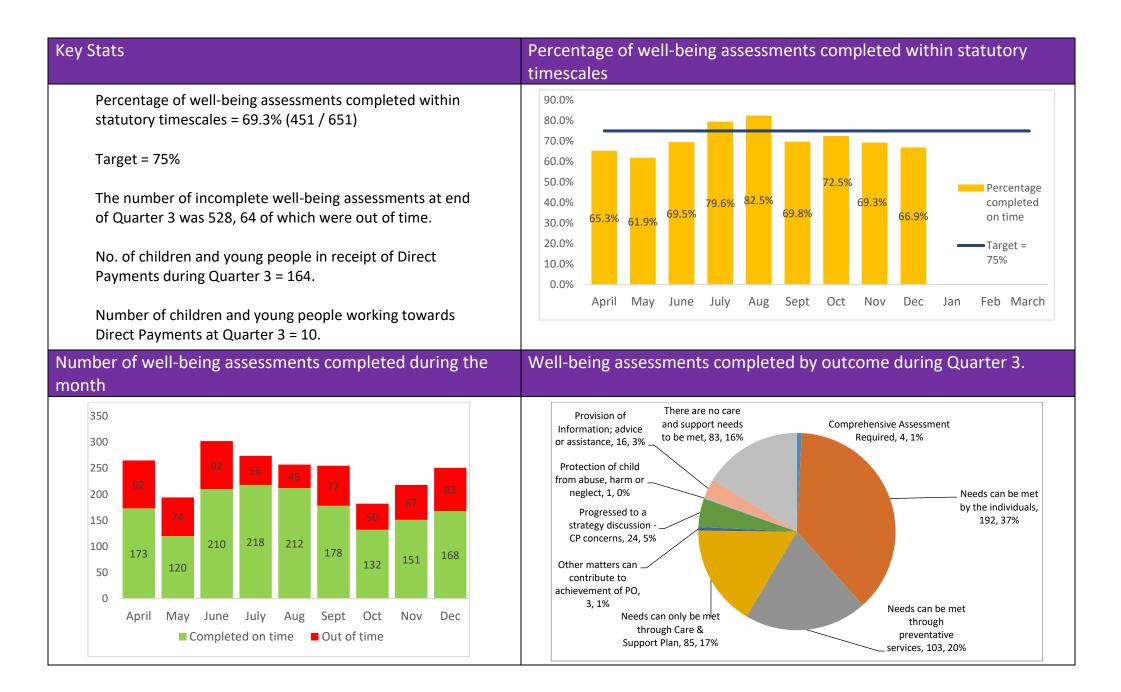
Outcome of Well-being contacts / referrals during Quarter 3



Proportion of Contacts requiring assessment

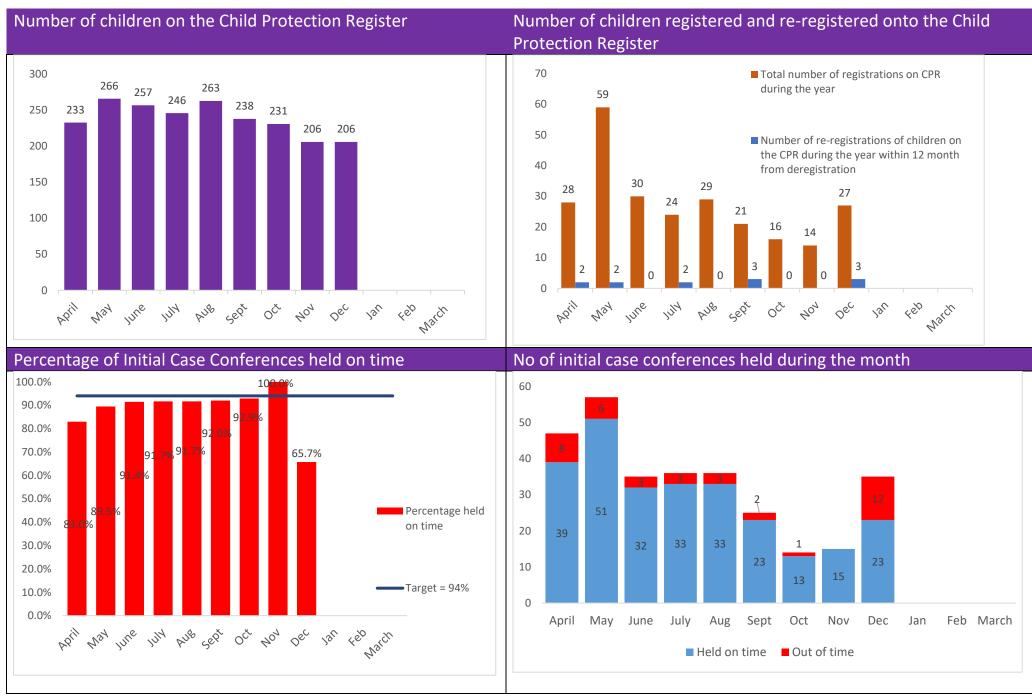


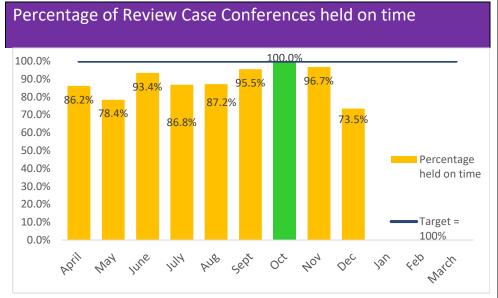
What's working well?	What are we worried about?	What do we need to do?
 Signs of Safety Reflection Meetings identify a number of Next Steps in line with the Signs of Safety "Dashboard", and include Sharing Danger Statements, creating Safety Goals and identifying safe adults in the family, Family 	 Low number of contacts resulting in an assessment – although more have progressed to an assessment this quarter. No procedure in place for care planning. 	 Review decision making through quality assurance framework. Consult on and finalise care planning
Network meetings and Safety Planning. Direct work with children is also identified in		document.
a majority of cases.		 Review the quality of care planning via the audit framework and independent review (Institute of Public Care).
		• Continue with the refreshed Signs of Safety Implementation Plan.
		Agree key performance targets.
		 Launch Public Law Outline (PLO) Panel, Resource Panel and Reunificaton Panel.



Safeguarding

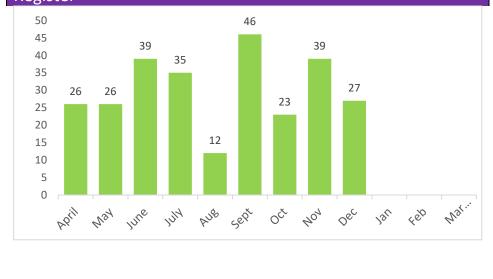
What's working well?	What are we worried about?	What do we need to do?
• 100% of children on the Child Protection Register allocated a social worker.	Delayed recording of reviews.	 Address delays in minutes being completed for Child Protection reviews.
 Signs of Safety is used as a framework for the Child Protection Conferences. Institute of Public Care (IPC) identified that once a child or young person is involved in the Child Protection process there are robust systems in place. 	• There appears to be a low number of children and young people on the Child Protection Register compared to the number of looked after children.	 Review decision making processes to ensure children and young people are supported via Child Protection plans where appropriate prior to becoming looked after.
	• The percentage of Initial Case Conferences held on time has fallen to 79.7% this quarter against a target of 94%.	 Undertake an audit to better understand the reasons for conferences being late and take remedial action as required.
	 Ensure closer links between Regional Safeguarding Children's Board and local safeguarding arrangements. 	 Develop local safeguarding arrangements and ensure that action plans from safeguarding audits and Child Practice Reviews are implemented.
	 We don't know enough about outcomes for children who have been on the Child Protection Register. 	 Develop a performance framework that captures more meaningful information regarding outcomes.





the month 100 90 80 70 60 50 85 40 75 63 30 59 54 50 46 20 40 36 10 0 Sept Feb March April May June July Aug Oct Nov Dec Jan Held on time Out of time

Number of children removed from the Child Protection Register



% of Initial Case Conferences held on time = 79.7% (51 / 64). All of the 13 late conferences, which included 3 sibling groups, have since been held. An audit will be undertaken to better understand the reasons for conferences being late and we will take remedial action as required.

% of Review Case Conferences held on time = 90.9% (149 / 164) 15 conferences for 4 sibling groups and 2 individuals were late during the quarter, mostly due to the children becoming looked after, essential persons being unable to attend and 3 were transfer in conferences. All conferences have since been held.

Number of review case conferences due and held on time during

What's working well?	What are we worried about?	What do we need to do?
 100% of looked after children allocated to a social worker. 	 Processes to step child / young person down from being looked after needs further development. 	Develop reunification plan.
 Signs of safety is evident in recordings. We are starting to capture children and young people's positive stories of their experience of care. 	 The high number of children and young people placed out of area. 	 Systematically review out of area placements; also a Commissioning and Market Position Strategy is under development which will increase local residential provision.
• Independent Reviewing Officers include a celebration at the end of each review where professionals say something that they admire about the child or young person.	• Low numbers of kinship carers.	 Review systems in place to ensure all opportunities for family placements are explored.
 Signs of Safety being used to include child / young person's voice at looked after reviews. 	 Low numbers of Local Authority foster carers. 	 Implement the plan to increase the number of foster carers recruited.
	 High numbers of looked after children placed with parents. 	Systematically review placements with parents.
	 Permanency planning for children and young people is under developed. 	 Develop robust permanency planning arrangements.
	• High number of children entering care and low number of children leaving care.	 Shift the balance of care by developing a suite of report cards to monitor progress.

 The following are unavailable this quarter: % of Looked After Child Reviews held on time (provisional result available) % of statutory visits to looked after children held as required (provisional result available) % of parent / person with PR who were engaged regarding their child's looked after review % of children/ young people who were engaged regarding their looked after review Low numbers of children and young people taking up the offer of Advocacy. 	 Address delays in minutes being completed for looked after children reviews. Develop a clear plan around how we intend to engage with children and young people and their families and how we can support meaningful participation. We can link this into the Child Friendly Cities programme. Review how the active offer of Advocacy is made and reported.

Key Stats

Number of looked after children

885 looked after children.

198 starts of being looked after year to date 31.12.18.

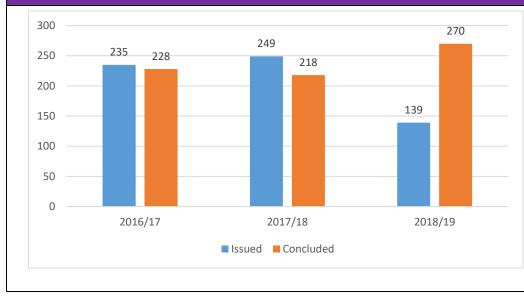
137 ends of being looked after this year to date 31.12.18.

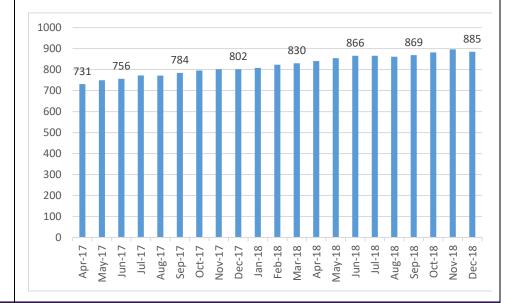
371 / 666 (55.7%) looked after children in regulated placements are placed within Cardiff.

100% of looked after children allocated to a social worker.

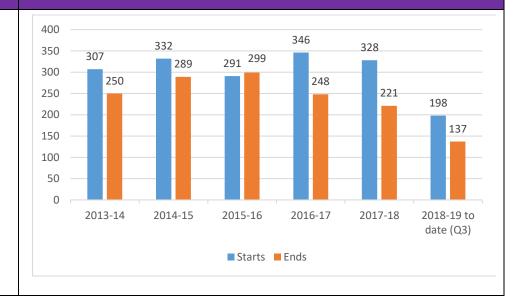
Permanence secured for 30 children through adoption, so far this year.

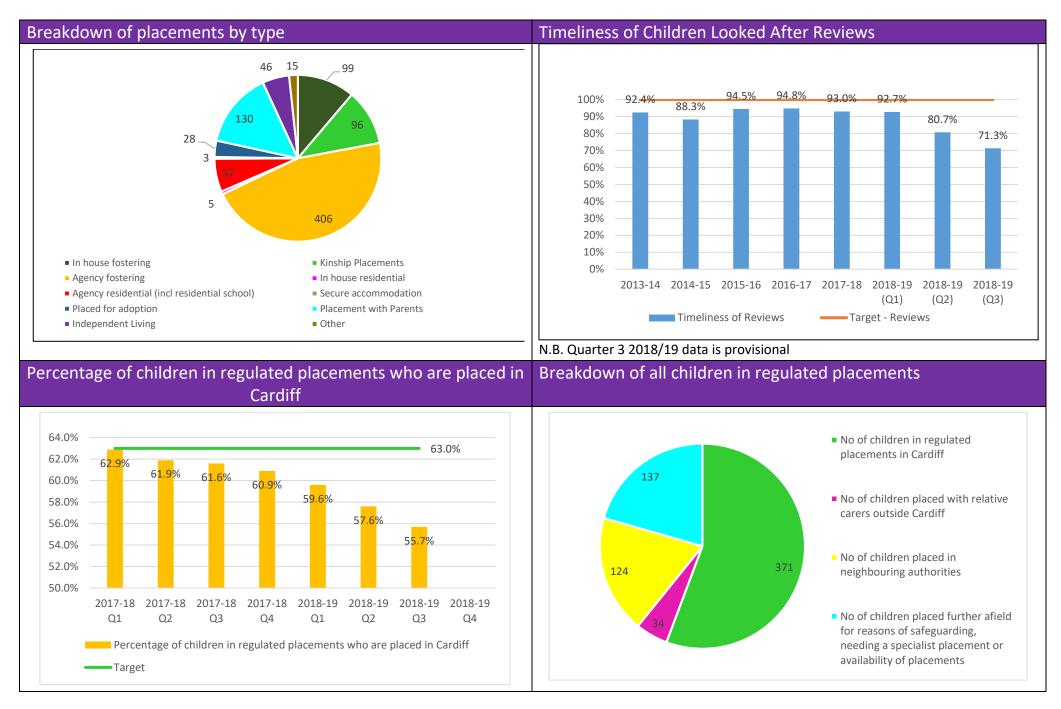
Care Proceedings so far this year

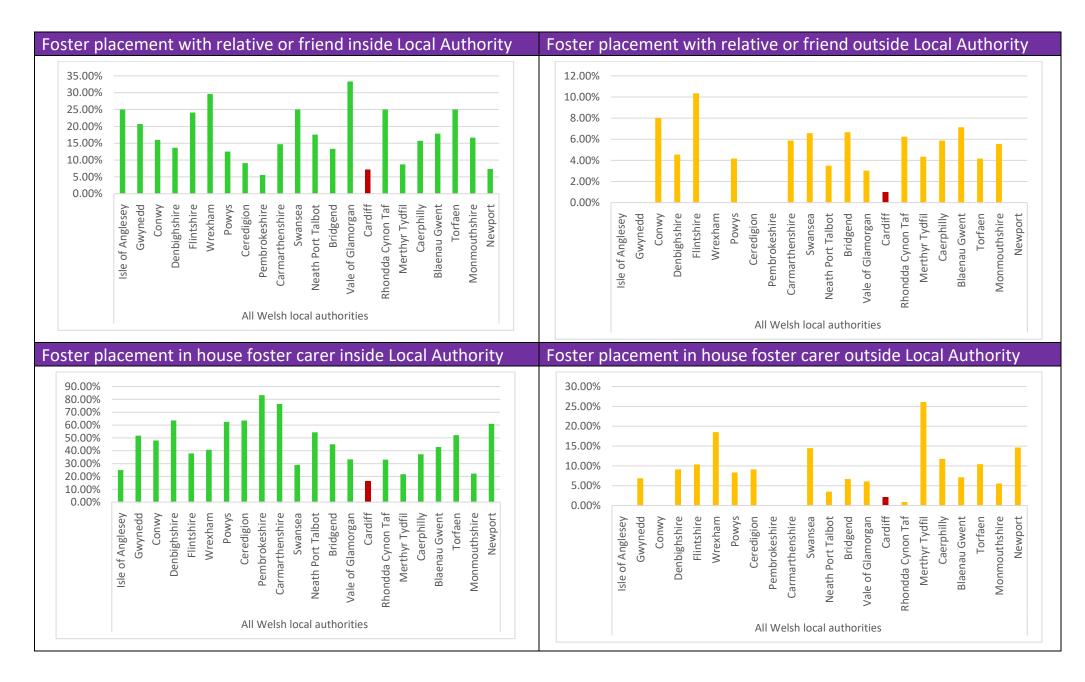


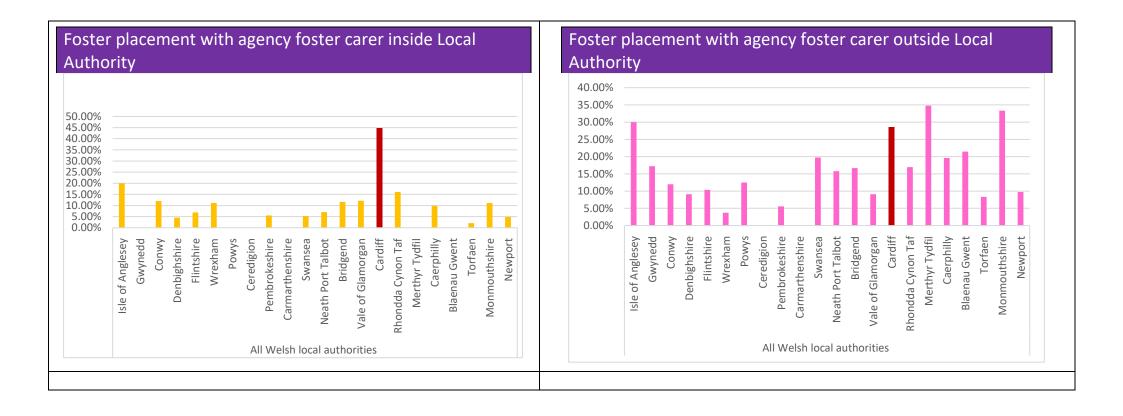


Starts and ends of being looked after









Management, People, Resources System and Processes – Workforce

What's working well?	What are we worried about?	What do we need to do?
 Recruitment of agency social workers to permanent positions. Internal promotion of social workers. Some teams in specialist services enjoy good levels of retention which results in a stable workforce. Sickness levels have not exceeded the acceptable level agreed and positive sickness management. 	 The number of Social Work vacancies = 51.8 as at end of December 2018. 28.8% against a target of 18% Over reliance on agency Social Workers = 48 agency Social Workers = 27% of Social Workers are agency staff. 	 Continue to develop and support the workforce by: Implementing the Recruitment and Retention Strategy Improving Marketing Reviewing 'the offer' Developing relationships with Universities Improving data collection Plan in place to reduce over reliance on agency social workers Implement a management development programme
 Number of students who stay with Cardiff upon qualifying. Working well with merketing and media 	 Need to imrpove exit interview data. 	 Systems in place to capture and understand the reasons why people are leaving.
 Working well with marketing and media colleagues. 	 Need to improve supervision data. 	 Supervision audit to be undertaken in Quarter 4 2018/19.
 Mentoring staff during their first three years of practice. 		 Training matrix to be developed to set out mandatory training requirements for each
 18 staff are being supported to follow the 		role.
Continuing Professional Education + Learning (CPEL) pathway during 2018/19.		 Develop a Children's Service's Strategy with improvement plans for each stage of the child's journey and associated report cards to monitor progress.

Key stats

Social Worker vacancies and agency numbers

167.0 vacancies / 540.6 posts over the quarter = 30.9% vacancy rate.

As at the end of quarter 3: 128 Social Worker posts filled.

51.8 vacancies.

During quarter 3:

11 new Social Workers recruited.

5 Social Workers left the Local Authority.

Ethnicity of Children's Services workforce

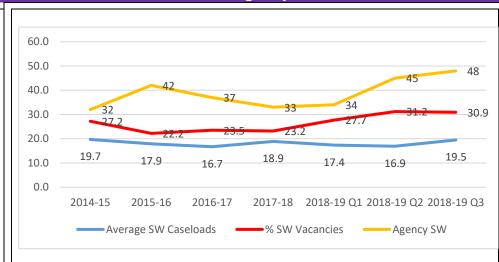
As at end of quarter 3: Average caseload 19.5 cases.

Maximum caseload = 39 cases. Minimum caseload = 6 cases.

5 seconded staff were on the Social Work degree course during the

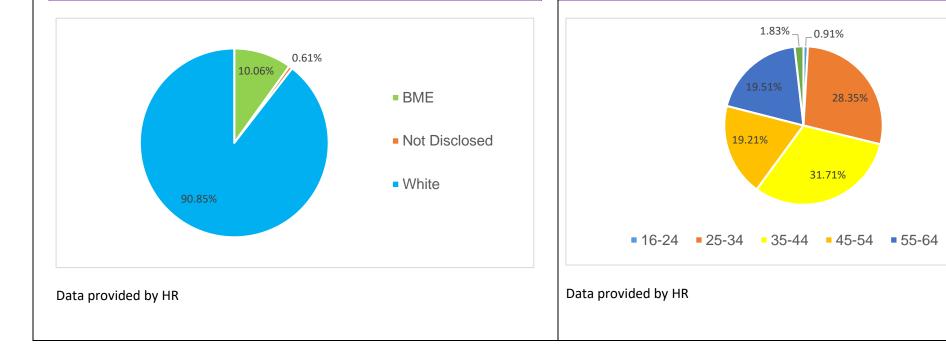
year. 18 staff were supported to follow the Continuing

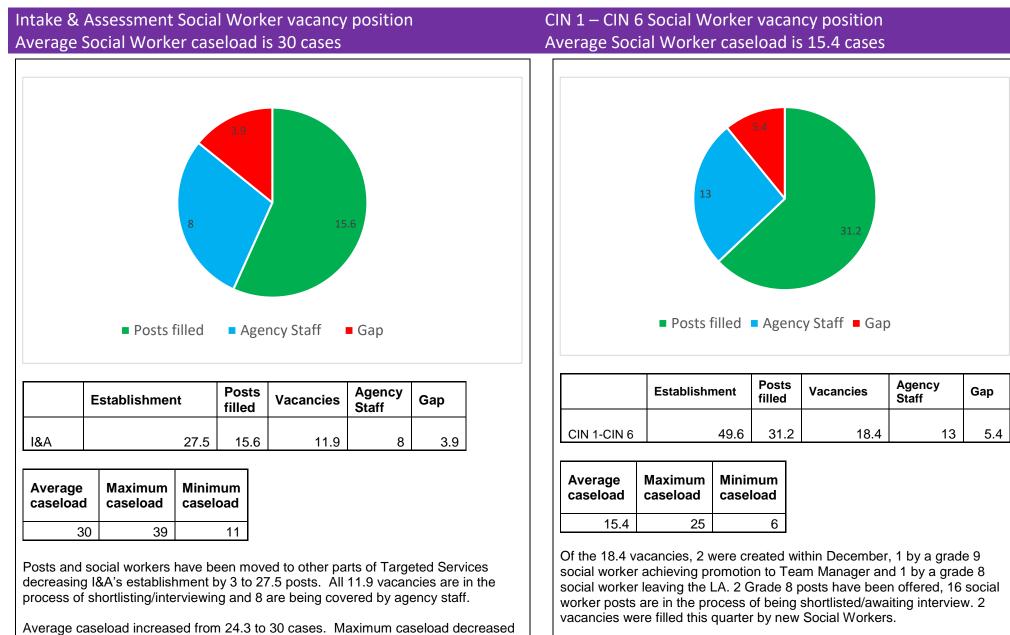
Professional Education + Learning (CPEL) pathway during 2018/19.



65+

Age profile of Children's Services workforce

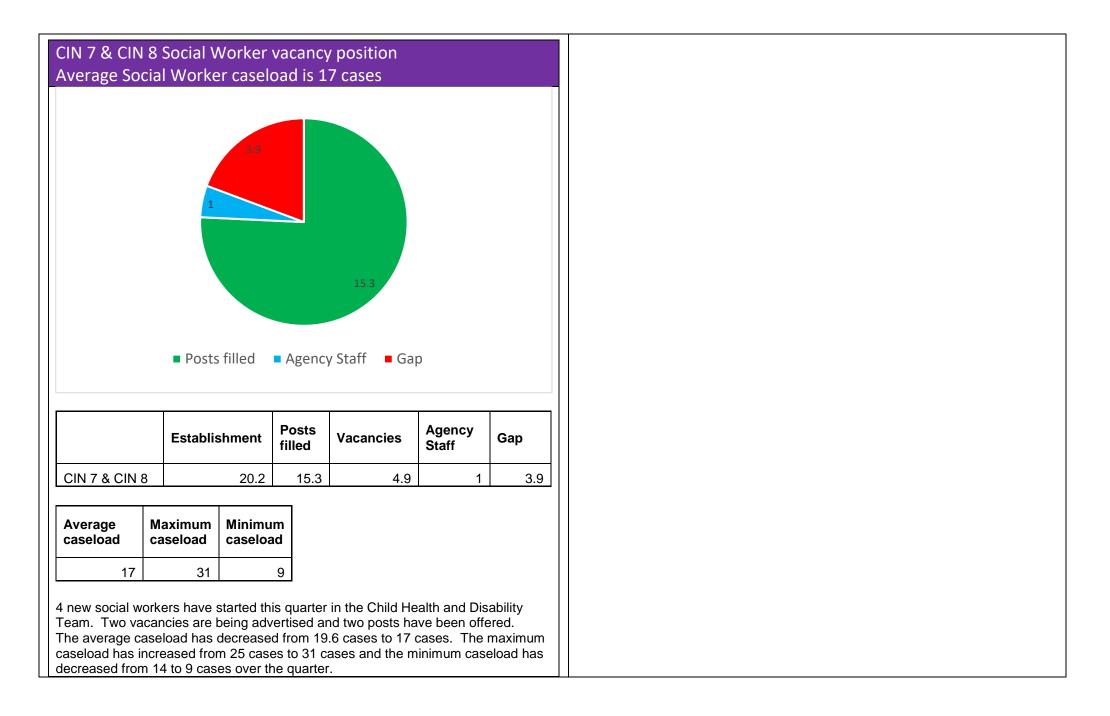




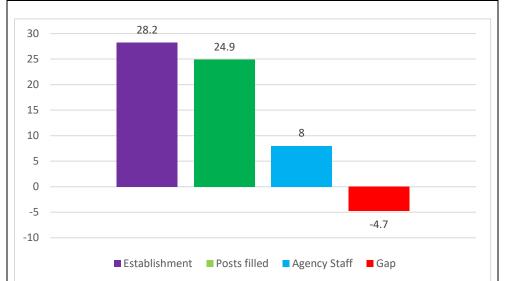
from 53 to 39 cases. Minimum caseload increased from 5 to 11.

increased from 4 to 6.

Average caseload decreased over the quarter from 15.7 to 15.4 cases. Maximum caseload decreased from 27 to 25 cases. Minimum caseload



LAC 0-14 Social Worker vacancy position Average Social Worker caseload is 19.8 cases



	Establishment	Posts filled	Vacancies	Agency Staff	Gap
LAC 0-14	28.2	24.9	3.3	8	-4.7

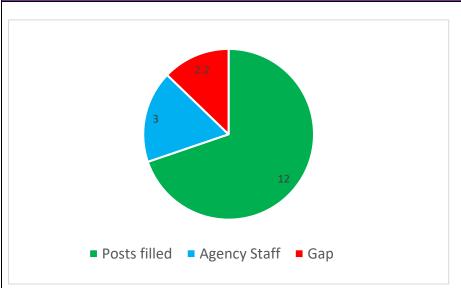
Average	Maximum	Minimum
caseload	caseload	caseload
19.8	26	11

3 new posts have been created and filled this month, 2 with new social workers, 1 with a social worker who transferred from Targeted Services.

1 other vacancy has been filled with 1 new grade 8 Social Worker this month. Agency staff are covering other situations such as maternity leave, not just vacant posts, hence there are more agency staff, 8, than vacancies, 3.3, which means that there are 4.7 more agency staff than posts available in the establishment of this team.

The average caseload has increased slightly from 18.7 to 19.8 cases. The maximum caseload has decreased slightly from 27 to 26 cases and the minimum caseload has increased from 4 to 11 cases this guarter.

LAC 14+ Social Worker vacancy position Average Social Worker caseload is 18.8 cases



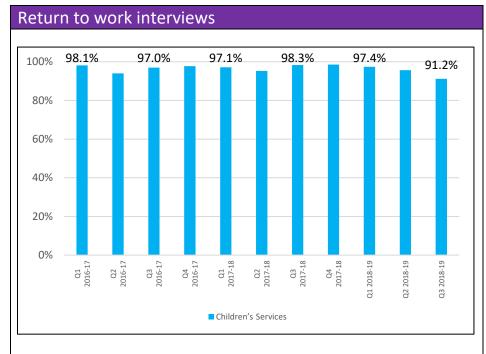
	Establishment	Posts filled	Vacancies	Agency Staff	Gap
LAC 14+	17.2	12	5.2	3	2.2

Average	Maximum	Minimum
caseload	caseload	caseload
18.8	20	16

1 vacancy created after 1 Social Worker left the Council. 3 posts have been offered, 1 is now at the shortlisting/interviewing stage, and the remainder are currently being advertised.

During the quarter average caseloads have increased from 18.9 cases to 21.4 cases and returned back to 18.8 cases as at 31.12.18. Maximum and minimum caseloads has remained stable at 20 and 16 cases respectively.

Sickness



As at Quarter 3, 62 / 68 return to work interviews held, 6 pending.

FTE Target = 13	Q1 2018-19	Q2 2018-19	Q3 2018-19
CS Sickness FTE	3.6	6.63	10.04
CS Sickness FTE forecast	15.48	14.59	14.06

Sickness stage interviews completed 10<u>0.</u>0% 100% 89.7% 83.8% 80.1% 76.2% 81.3% 82.6% 72.2% 80% 71.4% 70.6% 63.6% 60% 40% 20% 0% Q1 2016-17 Q2 2016-17 Q3 2016-17 Q4 2016-17 Q1 2017-18 Q2 2017-18 Q3 2017-18 Q4 2017-18 Q1 2018-19 Q2 2018-19 Qu3 2018-19 Children's Services

As at Quarter 3, out of 18 triggers hit, 13 stage interviews were held. 1 missed, 0 not conducted, 4 pending.

Social Worker's given reasons for leaving employment:

		2016-2017			2017 -2018			2018-2019*	
Exit Reasons	PRINCIPAL SOCIAL WORKER	SOCIAL WORKER	Total	PRINCIPAL SOCIAL WORKER	SOCIAL WORKER	Total	PRINCIPAL SOCIAL WORKER	SOCIAL WORKER	Total
Alternative Employment	3	10	13	2	11	13	0	10	10
Dismissal - Long Term Absence	0	1	1	0	1	1	0	1	1
Following Maternity Leave	0	0	0	0	0	0	0	1	1
Mutually Agreed Termination - No Severance - Agreed Reference	0	0	0	0	0	0	0	1	1
No Reason Given	0	3	3	0	2	2	0	4	4
Normal Retirement	0	2	2	0	2	2	0	1	1
Personal Reasons	1	2	3	2	4	6	1	5	6
Total	4	18	22	4	20	24	1	23	24

*01/04/2018 - 31/01/2019

Data provided by HR